## Population trends of the Kuril harbour seal Phoca vitulina stejnegeri from 1974 to 2010 in southeastern Hokkaido, Japan

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ABSTRACT: The Kuril harbour seal *Phoca vitulina stejnegeri* is an endangered species which inhabits southeastern Hokkaido, Japan. Its population declined precipitously from between 1500 and 4800 individuals in the 1940s to a few hundred individuals in the early 1970s. The causes of this decline are thought to be commercial harvesting, bycatch in autumn set-net salmon fishing, and other human activities, including coastal fisheries. To quantify Kuril seal population trends, counts were performed each year at haul-out sites during the pupping season from 1974 to 2010 and during the moulting season from 1983 to 2010. The average population growth rate was ~4 % per annum over the past 37 yr. Two haul-out sites (Kenbokki Island and Hattaushi) from which the species had disappeared in the early 1980s showed no evidence of being recolonized. Commercial harvesting ended in the late 1980s and probably had an effect on population trends until the 1990s. The bycatch of seals during autumn set-net salmon fishing in the 2000s remained similar to, or slightly greater than, that during the 1980s. Recently, seals have been observed at 9 haul-out sites during the pupping/moulting season along the coast of southeastern Hokkaido. Approximately 70% of the seals found were at Cape Erimo (~500 seals) and at Daikoku Island and Akkeshi (~250 seals).

KEY WORDS: Population counts  $\cdot$  Bayesian state-space models  $\cdot$  Conservation  $\cdot$  Pinnipeds  $\cdot$  Endangered species  $\cdot$  Japan

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#### INTRODUCTION

For effective management and conservation of marine mammals, population trends and abundance estimates are needed. These trends are affected by interactions between marine mammals and fisheries, the effects of global climate change, and other anthropogenic effects on the environment (e.g. Alaska Sea Grant 1993, Anderson & Piatt 1999).

The harbour seal *Phoca vitulina* is a widespread pinniped species (e.g. Shaughnessy & Fay 1977, Jefferson et al. 1993). Harbor seals remain in coastal regions all year and come ashore only on specific shore reefs (Naito & Nishiwaki 1972). They use haul-out sites for resting, pupping, and moulting (Bigg 1969, 1981, Niizuma 1986). Generally, the number of hauled-out seals peaks during the pupping and moulting seasons, thereby providing the opportunity to perform population counts at these times of the biological cycle (e.g. Jeffries et al. 2003, Brown et al. 2005).

Currently, the harbour seal is classified into 5 subspecies (e.g. Burg et al. 1999, Westlake & O'Corry-Crowe 2002). The present worldwide population is estimated to be 350 000 to 500 000 animals, and the population is stable, classifying the seal as a species of 'Least Concern' using the IUCN (2012). However,

for conservation at a somewhat finer spatial scale, it is prudent to assess each of the subspecies separately, as some populations are small (IUCN 2012).

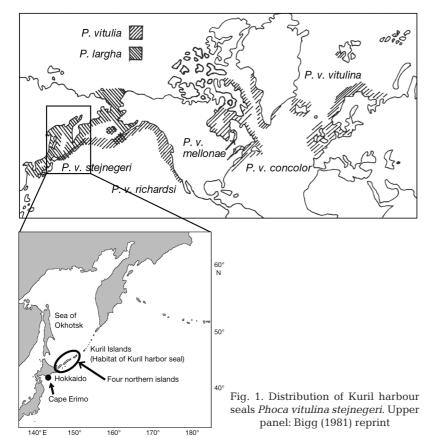
In the present article, we concentrate on 1 subspecies, Phoca vitulina stejnegeri (the Kuril harbour seal), distributed from the Commander Islands in Russia and the western Aleutian Islands in the USA to the eastern Pacific coast of Hokkaido, Japan (Niizuma & Hayama 1986). The Kuril harbour seal was first discovered by Inukai (1942a,b), although the subspecies classification and distribution remain unclear. The Japanese name for the seals 'Zenigata azarashi' is used for P. v. stejnegeri distributed between southeastern Hokkaido, Japan, and the southern area of the Kuril Islands south to Cape Erimo (Niizuma & Hayama 1986) (Fig. 1). Chyupakhina & Panteleeva (1991) estimated the Kuril harbour seal population size to be 3000 throughout the Kuril Islands (including the Habomai Islands and Shikotan Island). Kuril harbour seals are distributed mainly among Habomai, Shikotan, Kunashiri, and Etorofu Islands—the 4 northern islands (Far East Pinniped Research Group 1993).

The population size of Kuril harbour seals along the southeastern coast of Hokkaido during the 1940s was between 1500 and 4800 (Itoo & Shukunobe 1986).

The population was estimated to be only a few hundred until the early 1970s; the causes of this decline are thought to be commercial harvesting of the seals and other human activities, including coastal fisheries (e.g. Itoo & Shukunobe 1986, Hayama 1988).

In 1992, the Japanese Environment Agency assigned the Kuril harbour seal to 'Rank IB' (endangered species). In 2003, the seals were given legal protection under the Revised Birds and Mammals Protection Law (Japanese Ministry of the Environment Agency 2003). Thereafter, the Japanese Ministry of the Environment Agency was responsible for their protection and management. In 2012, the seals' status was modified to Rank 'II' (vulnerable species; Japanese Ministry of the Environment Agency 2012). In addition to this, the Japanese Fisheries Agency has designated the species 'vulnerable' (Japanese Fisheries Agency 2000).

In the present study, to estimate the population growth rate, assess the effects of hunting, and collate bycatch



data on the Kuril harbour seal, we investigated the population status of Kuril seals in southeastern Hokkaido and also examined whether their haul-out sites have changed since the 1970s.

#### MATERIALS AND METHODS

#### Study sites

Population counts of Kuril harbour seals were conducted in southeastern Hokkaido (Niizuma et al. 1980, Itoo & Shukunobe 1986). In Hokkaido, Japan, the Kuril harbour seal population has been divided into 2 maternal groups: the Cape Erimo population and the Eastern Hokkaido population (e.g. Fujii et al. 2006, 2007a,b, Nakagawa et al. 2010). The haul-out areas of the Cape Erimo population are concentrated in a small area of ~2 km², ~200 km to the west of the more northeastern sites. For the Eastern Hokkaido population, there were 10 widely scattered haul-out sites (Fig. 2, Supplement 1 at www.int-res.com/articles/suppl/n024p061\_supp.pdf).

In addition, we attempted to discover any new haulout sites using a questionnaire administered to the lo-

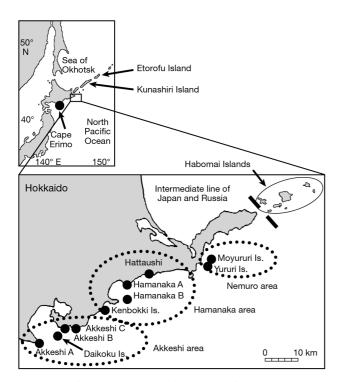


Fig. 2. Haul-out sites of Kuril harbour seals in southeastern Hokkaido, Japan. All haul-out sites are located on rocky shelves or ledges from the Nemuro Peninsula to Cape Erimo. Cape Erimo is the southern limit of the distribution of these seals, ~200 km to the west of the easternmost sites

cal people along the coastline from Nemuro Peninsula to Cape Erimo in 1984 and 1992. The coastline is readily accessible and easily traversed by researchers and coastal fishermen; therefore, it is unlikely that we would have missed new haul-out sites.

#### **Population counts**

To monitor the status of the Kuril harbour seal, population counts in the pupping season (May–June) (Niizuma 1986) were conducted every year by the Marine Mammal Research Group (MMRG) since 1974. The Kuril Harbour Seal Research Group (KSRG) has conducted population counts since 1982 (Kariya et al. 2006) and, since 1983, in the moulting season as well (Niizuma 1986).

The survey period was normally 1 wk in duration during the May–June pupping season from 1974 to 2010 and during the July–August moulting season from 1983 to 2010, except in 1977. The population counts were conducted primarily during the periods of spring tide; however, in 1975, 1981, 1982, and 1984 and during the moulting period in 1984 and 1987, we conducted the counts at a different tidal stage. At Yururi, Moyururi, Kenbokki, and Daikoku islands, the survey period was 5 d rather than 1 wk due to logistic constraints. In 1978 (pupping), 2007 (moulting), and 2010 (pupping and moulting), the survey periods were shortened or omitted for some haul-out sites because of personnel shortages and bad weather.

Each year, we conducted a reserve survey in April, usually for 1 to 2 d at Cape Erimo. We then conducted a pre-pupping survey in May, typically 2 to 3 d. Survey members identified each haul-out site during a survey (1 wk), and the team, led by an experienced counter, used binoculars (×8) and a telescope (×30 to ×40) to count the number of landing and swimming seals from ≥1 survey points at each haul-out site. Survey points were at the tops of hill-sides or cliffs 60 to 120 m away from the haul-out site. All the surveys were conducted from the same stations every year.

During the pupping period, we counted the seals and distinguished adults and sub-adults from the pups. During the moulting period, the age structure of the seals (adult, sub-adult, yearling, and pup) was not recorded because our volunteer researchers frequently confused pups with yearlings based on body size and behaviour patterns.

During each count, we also recorded the incidences of seal disturbance by human activity, particularly hunting and other coastal fisheries. We observed 20

seal hunts until 1984 (Itoo & Shukunobe 1986). After 1984, no seal hunts were recorded. For intensive surveys undertaken during the period 2003 to 2005, we assessed the population data according to the level of disturbance and the seals' re-haul out time (see Supplement 2 at www.int-res.com/articles/suppl/n024 p061\_supp.pdf). We recorded a total of 139 disturbances, the main source of which was coastal fisheries (30.2%), and observed that in many cases, the seals re-haul out within 30 min of the disturbance.

We also recorded all observations of tagged animals. In 2004, we observed 2 tagged seals on Daikoku Island, Akkeshi, during the moulting season from a population of 49 Kuril harbour seals that had been caught and tagged at Harukarimoshiri and Habomai Islands in 2001 (Watanabe 2002).

The present research was conducted in accordance with institutional, national, and international guidelines concerning the use of animals in research and the sampling of endangered species.

## Population count data

We calculated the population growth rate for the entire Hokkaido coastline and each haul-out site during the pupping and moulting periods from 1974 to 2010 and 1982 to 2010, respectively (see 'Statistical analysis'). During the 1970s and 1980s, Itoo & Shukunobe (1986) divided the haul-out sites into 4 types and 2 subtypes based on their conservation status: (1a) seals disappeared from the haul-out site due to seal hunting or other human activities in the area (Kenbokki Island and Hattaushi); (1b) very small population being monitored (Yurui Island, Moyururi Island, and Akkeshi A); (2) retains normal function of a haul-out site (Daikoku Island and Cape Erimo); (3) population size greatly increased and needs to be monitored carefully (Hamanaka A); and (4) lacking in information (Hamanaka B). Therefore, we used cluster analysis to evaluate pup, non-pup, and moulting population growth rates by haul-out site type and conducted comparisons between them.

# Number of bycatch seals in the autumn salmon set-net fishery

Bycatch from salmon set-net fishing is one of the most significant issues affecting Kuril harbour seal populations (Association for Protection of Kuril Seals 1983, 1984a, Itoo & Shukunobe 1986). We carried out an intensive survey at each Fisheries Cooperative Associa-

tion site (Nemuro, Hamanaka, Akkeshi, and Cape Erimo) (Fig. 2), then compared the effects of bycatch on seal numbers. Bycatch data for the autumn salmon setnet fishery were collected during intensive surveys from 1981 to 1983 and from 2003 to 2005 in Nemuro, Hamanaka, Akkeshi, and Cape Erimo (e.g. Kobayashi et al. 2007, Kobayashi & Sakurai 2010). These salmon set-net locations have not changed, and we therefore estimated the increased rates of bycatch by dividing the mean number of bycatch seals recorded during the 2000s by that recorded in the 1980s.

### Statistical analysis

Given that we were missing population count data for some years, we could not directly estimate population growth rates, and consequently, we used a state-space model (Meyer & Millar 2000, Calder et al. 2003). Below, we describe in detail the process and observation equations.

#### **Process equations**

We assumed that  $N_{t+1}$  is distributed as a Poisson distribution, which means  $\lambda_{t+1}$ , where  $N_{t+1}$  is the maximum number of seals during the survey period for Year t+1, and  $\lambda_{t+1}$  is the true underlying maximum number of seals that can be counted at a haul-out for Year t+1.

The annual rate of increase/decrease (R) is calculated as follows:

$$R_t = \frac{\lambda_{t+1}}{\lambda_t} \tag{1}$$

Applying a logarithmic transform gives the following relation:

$$\log(\lambda_{t+1}) = \log(\lambda_t) + \log(R_t) = \mu + \sum_{k=0}^{t} \beta_k$$
 (2)

where k is the dummy variable of Year t, and  $\mu$  is  $\log(\lambda_0)$ .

The Poisson distribution ensures that all  $N_{t+1}$  values are positive integers. The mean of the Poisson distribution,  $\lambda_{t+1}$ , depends only on the previous value  $\lambda_t$  plus the trend  $\beta_t = \log(R_t)$ .

We assumed further that the trend in Year *t* is correlated with the trend in the previous year, as follows:

$$\beta_t \sim N(\beta_{t-1}, \sigma_{\beta}^2) \tag{3}$$

where  $\beta_t$  is  $\log(R_t)$ , N is normal distribution, and  $\sigma_{\beta}$  is the standard deviation of the trend.

A trend at time t is equal to the previous trend plus a small deviation. The parameter  $\sigma_{\beta}$  quantifies the variability of use of a haul-out site; large values indicate that a haul-out site may experience large variations in occupancy from one year to the next, while small values denote consistency of use. We assumed that  $\beta_0 \sim N(0, \sigma_{\beta}^2)$ .

The average growth rate was calculated as follows:

$$\overline{R} = \left(\prod_{k=0}^{t} R_k\right)^{\frac{1}{t+1}} = \exp\left(\frac{\sum_{k=0}^{t} \beta_k}{t+1}\right) \tag{4}$$

### **Observation equations**

Counting the number of landing and swimming seals is easy and takes <10 min. In addition, our survey points and survey protocol have remained virtually unchanged over the past 37 yr. Further, additional population counts were carried out for half a month during the pupping season (May-June) and the moulting season (July-August) in Hamanaka A in 2005. There were no differences between the maximum number of population counts and counting effort, date, and tidal level (GLMM, Poisson distribution, p > 0.05, see Supplement 3 at www.int-res.com/ articles/suppl/n024p061\_supp.pdf). Accordingly, we believe that our data set is robust in terms of observers and years. However, some random effects, such as weather conditions, tide, and human activities occur, and consequently, we included random effects,  $r_t$ , as follows:

$$r_t \sim N(0, \sigma_r^2) \tag{5}$$

where  $\sigma_r$  is the standard deviation of random effects. Therefore, the maximum number of seals during the survey period for year t is distributed as follows.

$$N_t \sim Poisson(\lambda_t + r_t)$$
 (6)

## The effect of seal hunting

To estimate the influence of hunting on seal population trends, we set dummy variables in the entire Hokkaido (pup, non-pup, and moulting) model. Nakaoka (2004) suggested that seal hunting was active until 1981, occasional during the period 1982–1985, rare during the period 1986–1989, and absent after 1990. We therefore divided hunting into 3 periods (Hunt 1 to Hunt 3) and used dummy variables; that is to say, hunting until 1981 is Hunt 1, 1982–1985 is Hunt 2, and 1986–1989 is Hunt 3.

Therefore, the process equation was defined as follows:

$$\log(\lambda_{t+1}) = \mu + \sum_{k=0}^{t} \beta_k + \theta_1 \text{hunt} 1 + \theta_2 \text{hunt} 2 + \theta_3 \text{hunt} 3$$
 (7)

where  $\theta_1$ ,  $\theta_2$ , and  $\theta_3$  are coefficients for hunting. The observation equation was defined as follows:

$$N_t \sim Poisson(\lambda_t + r_t)$$
 (8)

#### Prior distribution

The estimated parameters are as follows:  $\mu$ , which is equal to  $\lambda_0$ ;  $\sigma_\beta$ , which is the dispersion of  $\beta_t$ ; and  $\sigma_{r_i}$  which is the strength of the random effect. Further, the hunting model estimated  $\theta_1$ ,  $\theta_2$ , and  $\theta_3$ . We assumed that these were distributed as uninformative prior distribution.

$$\begin{split} & \mu \sim N(0,1000) \\ & \sigma_{\beta} \sim Uni(0,10000) \\ & \sigma_{r} \sim Uni(0,10000) \\ & \theta_{1} \sim N(0,10000) \\ & \theta_{2} \sim N(0,10000) \\ & \theta_{3} \sim N(0,10000) \end{split}$$

We conducted sensitivity analyses of all the prior distributions. The sensitivity analysis was performed by changing the limits of the uniform distribution or the variance of the normal distribution. We increased the limits of the uniform distribution to double the original and increased the variance of the normal distribution 10-fold. These operations were conducted without changing other values. According to the sensitivity analyses, the effects of uninformative prior distribution were very small.

## **Implementation**

This simple state-space model allows direct estimation of trends from the data, even if  $N_t$  is 0. It also efficiently uses all of the information in the data set to estimate the variability of the trends.

We used R, v. 2.15.1 (R Development Core Team 2012), and BUGS software (e.g. Spiegelhalte et al. 2003). We ran 100000 iterations, discarded the first 80000 as burn-in, and applied a thinning ratio of 10. We ran multiple chains as 3. Assessment of Convergence diagnostics were assessed using the Brooks-Gelman-Rubin statistic ( $\hat{R}$ ) (Gelman & Rubin 1992, Brooks & Roberts 1998), and we confirmed that all our models had  $\hat{R} \leq 1.1$ .

#### **RESULTS**

## Population status and population parameters

Population count data are provided in Supplements 4 and 5 (www.int-res.com/articles/suppl/n024p061\_

supp.pdf). In total, 11 haul-out sites were identified along the Hokkaido coast during the course of this study. While not all of these sites have been continually occupied, the number of pupping sites increased from 8 in 1974 to 9 in 2010. In 2010, seals were observed at 9 haul-out sites during the pupping and/or moulting period: Yurui Island, Moyururi Island, Hamanaka A, Hamanaka B, Akkeshi A, Akkeshi B, Akkeshi C, Daikoku Island, and Cape Erimo.

The number of Kuril harbour seals has quadrupled in the past 37 years (Table 1). The largest number was 1089 in 2008 in the moulting period. The Association for Protection of Kuril Seals (1984a,b) compared maximum count data with close haul-out sightings for the same date and time in 1983. The overall proportions were 94.9 and 97.8 % (pup: 37/39, non-pup: 226/231) in the pupping period and 88.5% (295/344) in the moulting period. This gave values of approximately 81.0 and 77.3% (pup: 17/21, non-pup: 133/172) in the pupping period and 89.4% (474/530) in the moulting period in 2009 (6 haul-out sites, except Cape Erimo).

Region wide (omitting Akkeshi B, Akkeshi C, and Kenbokki Island), annual growth rates were 1.0321 (pups) and 1.0410 (non-pups) during the pupping period and 1.0295 during the moulting period. The growth rate could not be estimated for Hattaushi & Kenbokki Island during the pupping season because there are many records with no data or with counts of 0.

We constructed a random effects model and a hunting model, which took into account population trends and hunting, respectively (Figs. 3 & 4). The random effects model showed that the seal's population trend is

increasing consistently. The hunting model indicated that seal hunting had suppressed the population growth until the late 1980s. In the hunting model,  $\theta_1$ ,  $\theta_2$ , and  $\theta_3$  of pups are -0.77, -0.62, and -0.43, respectively. For non-pups, the effects of hunting are -0.40, -0.13, and -0.03, and for moulting,  $\theta_2$  and  $\theta_3$  are

Table 1. Average Kuril harbour seal population growth rates using a state-space model of the pupping period for 1974 to 2010 and the moulting period for 1983 to 2010 for all of Hokkaido and for each other individual haul-out site (see Fig. 2 for details). In each case, the top row shows pups in the pupping period, the middle row shows non-pups in the pupping period, and the lower row shows all seals in the moulting period. n: the number of years that we can investigate; (–) no data available

Area	Haul-out site	n	Mean	Median	SE	95 % Lower	6 CI Upper
Hokkaido		36	10.355 10.434	10.354 10.435	0.0062	10.233 10.357	10.475 10.509
Hokkaidoª		27 36	10.323 10.321 10.410	10.323 10.320 10.410	0.0042 0.0065 0.0040	10.238 10.198 10.328	10.404 10.455 10.486
		27	10.295	10.296	0.0040	10.211	10.377
Nemuro	Yururi	36	0.9979 0.9850	0.9985 0.9851	0.0090 0.0116	0.9781 0.9630	10.147 10.082
		27	0.9906	0.9908	0.0227	0.9446	10.366
	Moyururi	36	10.079 10.166	10.077 10.162	0.0165 0.0134	0.9757 0.9909	10.405 10.431
		27	11.062	11.055	0.0242	10.579	11.538
Hamanaka	Hamanaka A		0.9868	0.9868 10.252	0.0098	0.9666	10.050 10.420
	Hamanaka B	27 12	10.090 0.9222	10.093 0.9211	0.0059 0.0640	0.9972 0.7978	10.204 10.500
	i iailiailaka D	12 13 <sup>b</sup>	0.9788 10.056	0.9795 10.025	0.0234 0.0555	0.933 0.8907	10.252 11.228
	Hattaushi	_	_	-	-	_	_
		36	0.7580	0.7731	0.0887	0.5742	0.8964
	Kenbokki	- - -	- - -	- - -	- - -	- - -	- - -
		-	-	-	-	-	-
Akkeshi	Akkeshi A	36	0.9908 0.9786	0.9929 0.9800	0.0216 $0.0140$	0.9463 0.9503	10.313 10.029
	Akkeshi B	27 13	10.838 0.9712 10.484	10.834 0.9713 10.483	0.0148 0.0214 0.0145	10.537 0.9296 10.210	11.120 10.129 10.773
	A11 1: G	12	0.4946	0.5180	0.2463	-	0.8644
	Akkeshi C	12	0.5918	0.6025	0.6363	_	10.017
		13	10.404	10.393	0.0351	0.9768	11.111
	Daikoku	36	10.219	10.219	0.0009	10.042 10.328	10.396 10.465
G . T.		27	10.244	10.244	0.0045	10.154	10.333
Cape Erimo	)	36 27	10.579 10.546 10.302	10.580 10.545 10.303	0.0152 0.0063 0.0067	10.281 10.423 10.170	10.869 10.670 10.440
<sup>a</sup> Akkeshi B, Akkeshi C, and Kenbokki Island were omitted							

<sup>&</sup>lt;sup>a</sup>Akkeshi B, Akkeshi C, and Kenbokki Island were omitted <sup>b</sup>From 1997 to approximately 2010

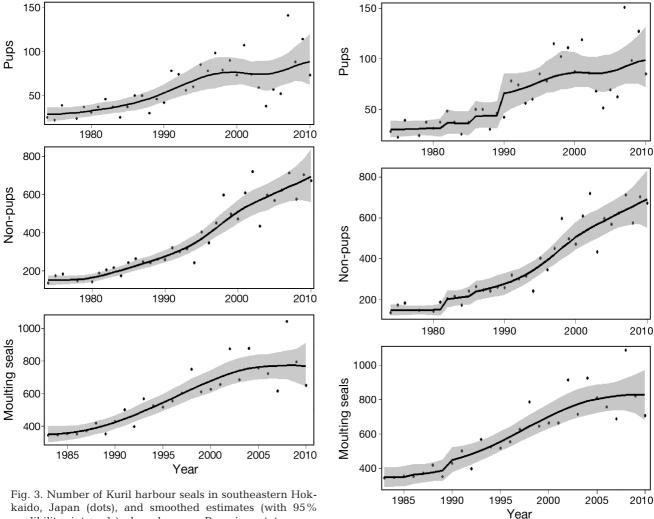


Fig. 3. Number of Kuril harbour seals in southeastern Hokkaido, Japan (dots), and smoothed estimates (with 95% credibility intervals), based on a Bayesian state-space model, during the pupping periods of 1974 to 2010 and the moulting periods of 1983 to 2010

-0.13 and -0.12, respectively. Notably, the elasticity, calculated as  $100 \times [\exp(\theta_1) - 1]$ , for pup  $\theta_1$  is -53.8%, and that for non-pup  $\theta_1$  is -33%. These are relatively large values.

Table 2 shows the present status of each Kuril harbour seal haul-out site along with changes in the status of haul-out site types from the 1980s to the 2000s.

Type 1a sites include Kenbokki Island and Hattaushi haul-out sites, where seals had disappeared due to seal hunting or other human activities in the area in the 1980s, and these remained Type 1a sites in the 2000s. In contrast, the 1980s Type 1b (very small population being monitored) sites (Yururi Island, Moyururi Island, and Akkeshi A) had improved to Type 2a or 2b.

Type 2 sites, which retain the normal function of haul-out sites, have been divided into 3 new sub-

Fig. 4. The hunting model using dummy variables with hunts 1–4 (1: active hunting until 1981; 2: occasional hunting [1982–1985]; 3: rare hunting [1986–1989]; 4: hunting absent [after 1990]) (Nakaoka 2004) for the entire Hokkaido area. The number of Kuril harbour seals in southeastern Hokkaido, Japan (dots), and smoothed estimates (with 95% credibility intervals) using a Bayesian state-space model are shown

classes based on size. Type 2a includes those whose population size has been nearly stable, with small pupping and large moulting populations (currently Moyururi Island and Akkeshi A). Type 2b sites are nearly stable but have had some decreases in certain seasons or for certain durations (currently Yururi Island, Hamanaka A, and Hamanaka B). Type 2c sites have had population increases at a constant rate (Daikoku Island and Cape Erimo); these sites are important pupping and moulting sites, and ≥70% of the population of southeastern Hokkaido inhabits these sites.

Area Type 1 Type 2 Type 3 Type 4 b a C Nemuro Yururi Island Moyururi Island Hamanaka Hamanaka A Hamanaka B Hattaushi Kenbokki Island Akkeshi Akkeshi A Akkeshi B Akkeshi C Daikoku Island Erimo Cape Erimo

Table 2. Changes in status of Kuril harbour seal haul-out sites from the 1980s to the 2000s. Arrows indicate changes in site status from one type to another (for details of the different types see 'Results'). Data for the 1980s are from Itoo & Shukunobe (1986)

Type 3 sites include those in which the population has increased during one of the seasons (Akkeshi B and Akkeshi C). For example, at Akkeshi B, many seals were observed during the pupping period, but only a few were seen during the moulting period.

The previous Type 4 site (lacking in information), Hamanaka B, has changed to Type 2b.

## The influence of bycatch from the autumn salmon set-net fishery

The number of seals trapped as by catch during the autumn salmon set-net fishery and the increase rates for each area in Nemuro, Hamanaka, Akkeshi, and Cape Erimo are shown in Fig. 5. The mean (±SD) numbers of bycaught seals from 2003 to 2005 were  $128.0 \pm 4.4$ ,  $11.7 \pm 2.9$ ,  $13.3 \pm 3.1$ , and  $15.7 \pm 6.1$  in Nemuro, Hamanaka, Akkeshi, and Cape Erimo, respectively (Fujii & Nakagawa 2006, Saito 2006, Kobayashi et al. 2007, Kobayashi & Sakurai 2010, Kobayashi 2011). The bycatch increased from the 1980s to the 2000s in each area 1.3-, 1.6-, 4.4-, and 2.2-fold, respectively. The autumn salmon set-net fishery negatively affected the Kuril harbour seal population. In the Nemuro area in particular, the number of bycatch seals was markedly higher than the number of seals counted during the moulting period.

#### DISCUSSION

## Population status of Kuril harbour seals

We found that Kuril harbour seal populations probably did not recover until the late 1980s and that since the 1990s, the number of seals in southeastern

Hokkaido has consistently increased. However, if not all the seals are on the beach at one time, then even the maximum counts are an underestimate of the population abundance. Nevertheless, we compared count data with maximum counts for the same date for all haul-out sites in 1983 and 2009 and obtained values of ~80% or more. Therefore, we believe that our data estimating the long-term increase or decrease in Kuril harbour seal population trends in southeastern Hokkaido are valid.

The population growth rate of harbour seals in Alaska is estimated at -1.3 to 7.4% (Small et al. 2003), ~6% in Maine, USA (Gilbert et al. 2005), and ~11% in Europe (Härkönen et al. 2002). The growth rates we observe are low relative to the mean possible (4%) and are probably the consequence of anthropogenic activities that reduce population growth, such as hunting and bycatch in local fisheries (Table 3). Bycatch remains a serious problem for Kuril Harbour seals, and >50 seals are caught each year in the Cape Erimo area (Fujii & Nakagawa 2006). Reducing the number of seals caught as bycatch will no doubt have a positive effect on population growth rates. However, because Kuril harbour seals migrate between eastern Hokkaido and the Habomai Islands (based on tag recoveries), any bycatch mitigation needs to occur at a regional rather than a local level.

## Conservation and management policies

Conserving and managing mobile species such as seals is difficult because management policies need to be regionally based and incorporate local, national, and international conservation bodies and occur across many socio-economic activities, e.g. recreational and industrial fisheries. Conserving the unique

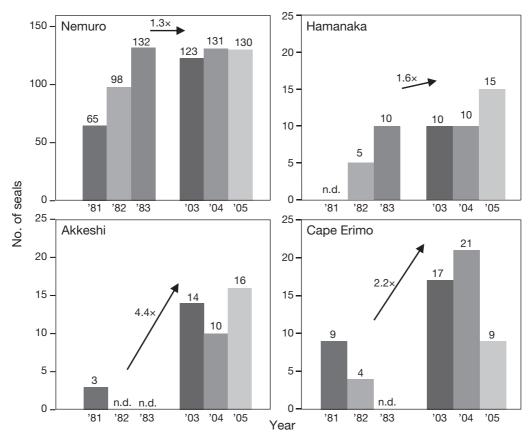


Fig. 5. Number of Kuril harbour seals trapped as bycatch during the autumn salmon set-net fishery in Nemuro, Hamanaka, Akkeshi, and Cape Erimo (Itoo & Wada 1983, Tanahashi & Itoo 1986, Wada et al. 1986, 1991 for 1982–1983; Fujii & Nakagawa 2006, Saito 2006, Kobayashi et al. 2007, Kobayashi 2011 for 2003–2005). Arrows show the increase in the rate of bycatch estimated by dividing the mean number of bycaught seals during the 2000s by that for the 1980s. n.d.: not determined

Table 3. Overview of the Kuril harbour seal population, population count surveys, haul-out sites, laws, and hunting information from the 1940s to the 2000s in southeastern Hokkaido, Japan. Sources are given in parentheses and are as follows: 1: Inukai (1942a,b); 2: Itoo & Shukunobe (1986); 3: Nakaoka (2004); 4: Suzuki (1986); 5: Kobayashi & Sakurai (2010); 6: Chishima (1997); and 7: present article

	1940s	1970s	1980s	1990s	2000s			
Population	1500-4800 (1, 2)	Pupping: 150 (2, 6, 7)	Pupping: 200–250 Moulting: 350 (2, 6, 7)	Pupping: 300–500 Moulting: 350–550 (6, 7)	Pupping: 600–800 Moulting: 1000 (7)			
Population counts  Disappearances at haul-out sites		First survey, December 1973 (2) Pupping survey start, 1974 (2, 6, 7) Moulting survey start, 1983 (2, 6, 7)		Hamanaka B unsurveyed from 1988–1997 (7); Akkeshi B, C				
		Kenbokki Island (2, 7)	Hattaushi (2, 7)	since 1997 (7)				
Applicable laws				1992, Endangered Species <sup>a</sup>	2003, The Revised Birds and Mammals Protection LAW, Endangered Species <sup>b</sup>			
Hunting information	Several thousand seals per year (1)	Activity (2, 3, 4)	Occasional or rare (3)	None (6, 7)	None (3, 5, 7)			
cink between local Strong; used for people and seals food and other items (1)		Strong; used for food and other items (1)	Strong; used for food and other items (3)	Weak; not used for subsistence, hope for sightseeing (3)				
<sup>a</sup> Japanese Environment Agency (1992); <sup>b</sup> Japanese Ministry of the Environment (2003, 2012)								

Kuril seal in Japan is not straightforward despite the seal's nationally endangered status, given that many of the constraints mentioned above are pertinent to this case. While seal numbers have increased during the past 37 yr in Japan, the rate of recovery has been slower than might be expected for this species, and perhaps more worryingly, the increases have occurred locally without the re-colonization of previously depleted sites. These high densities of seals at only a few of many potential haul-out sites is of concern, given that the probability of local extinctions are likely if, for example, an infectious disease were to enter one of these sub-populations. Consequently, conservation efforts across the entire range of the Kuril seals needs to be a priority, and programs such as the Sea of Okhotsk cooperative conservation program can play an important role in the ongoing viability of these populations (Sakurai et al. 2013).

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